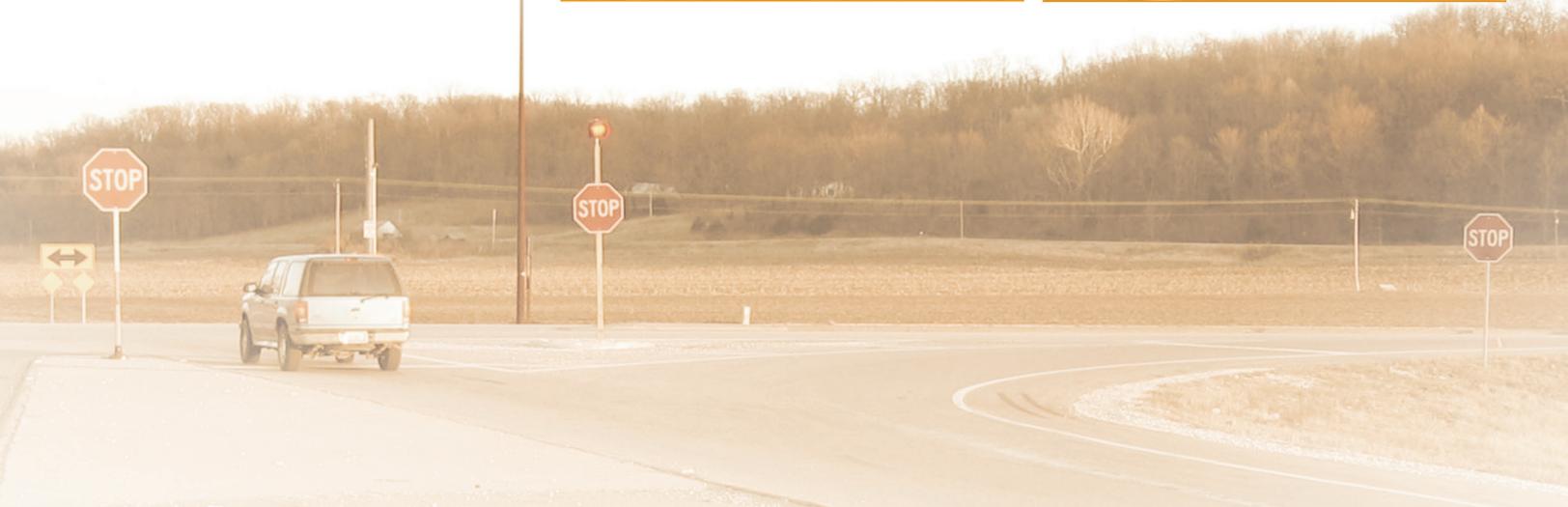


# Low-Cost Safety Enhancements for Stop-Controlled and Signalized Intersections



# Table of Contents

<b>1. Introduction .....</b>	<b>4</b>
<b>2. Stop-Controlled Intersections .....</b>	<b>5</b>
Signing and Pavement Marking Enhancements.....	5
Crash Problem .....	5
Countermeasures .....	5
Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges .....	6
J-Turn Treatments at Stop-Controlled Intersections on Multi-Lane Divided Arterial Highways .....	8
Crash Problem .....	8
Countermeasures .....	8
Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges .....	8
<b>3. Signalized Intersections.....</b>	<b>9</b>
Traffic Signal, Signing, and Pavement Marking Countermeasures at Signalized Intersections.....	9
Crash Problem .....	9
Countermeasures .....	9
Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges .....	10
<b>4. Lighting at Unlit or Poorly Lit Intersections .....</b>	<b>12</b>
Crash Problem .....	12
Countermeasures .....	12
Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges .....	12
<b>5. High-Frictions Surfaces .....</b>	<b>13</b>
Crash Problem .....	13
Countermeasures .....	13
Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges .....	13
<b>6. Speed Reduction Countermeasures on High Speed Approaches to Intersections .....</b>	<b>14</b>
Crash Problem .....	14
Countermeasures .....	14
Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges .....	15
<b>7. Multiple Countermeasures Applied at the Same Intersection .....</b>	<b>16</b>
<b>8. The Systematic Approach—Concept .....</b>	<b>17</b>
<b>9. Systematic Deployment—The Process .....</b>	<b>19</b>
<b>10. Summary.....</b>	<b>19</b>

## List of Tables

Table 1:	Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at Stop-Controlled Intersections.....	7
Table 2:	Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at J-Turn Stop-Controlled Intersections.....	8
Table 3:	Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at Signalized Intersections .....	10
Table 4:	Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Lighting Countermeasures at Unlit or Poorly Lit Intersections .....	12
Table 5:	Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Skid Resistance Countermeasures at Intersections with High Rates of Low-Friction Crashes .....	13
Table 6:	Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at Stop-Controlled Intersections with High-Speed Approaches .....	15
Table 7:	Example of a Typical State Distribution of Crashes at Rural State Stop-Controlled Intersections (5 Years Crash Data).....	18
Table 8:	Example of Typical State Crash Severity for Various Intersection Types.....	18

## List of Figures

Figure 1:	Examples of Basic Low-Cost Countermeasures for Stop-Controlled Intersections – Double Up Oversize Warning Signs, Double STOP Signs, Traffic Island on Stop Approach (if feasible), Street Name Signs, Stop Bars, and Double Warning Arrow at the Stem of T-Intersections .....	6
Figure 2:	Turn Restrictions at Multi-Lane Highways.....	8
Figure 3:	Example Intersection with Basic 12 inch Lens, Back Plates and a Signal Head per Lane .....	9
Figure 4:	New Design for Intersection Lighting Layout.....	12
Figure 5:	New Design for Wide Roadway Intersection Lighting Layout. ....	12
Figure 6:	Lane Narrowing Using Rumble Strips.....	14
Figure 7:	Intersection Categories for Low-Cost Countermeasure Consideration. ....	17

# 1. INTRODUCTION

Nationally, at least 21 percent of all fatalities, 52 percent of injuries, and 45 percent of property damage crashes occur at or near intersections. Recognizing the size of the problem, many States have identified intersection safety strategies to help achieve a statewide fatality or crash reduction goal within their Strategic Highway Safety Plans.

A systematic approach involving the application of low-cost, effective countermeasures at a large number of intersections which are experiencing crashes can collectively reduce substantive numbers of statewide intersection crashes and fatalities. Intersections with crash experience are defined as those with crash levels at or above defined crash level thresholds, (usually described in terms of number of crashes per intersection occurring over a 5-year period) where the application of the low-cost countermeasure will be cost effective. Most intersections experiencing crashes meet the minimum *Manual on Uniform Traffic Control Devices* (MUTCD) standards, but added countermeasures are needed to reduce future crash potential.

The purpose of this document is to present information on suggested effective, low-cost intersection countermeasures developed using intersection safety research results and input from an intersection safety expert panel. These low-cost countermeasures can be applied to a large number of intersections with a high frequency of crashes using a systematic approach. The net impact of such an approach can produce significant reductions in statewide intersection crashes, fatalities, and serious injuries. Low-cost countermeasures are defined as those ranging from \$1,000 to \$50,000 per intersection.

The suggested low-cost countermeasures and the intersection conditions where these countermeasures can be most cost-effectively deployed are as follows:

## Stop-Controlled Intersections

- **Signing and pavement marking countermeasures** at stop-controlled intersections with a high frequency of crashes.
- **J-turn treatments** at stop-controlled intersections on multi-lane divided arterial highways with a high frequency of angle crashes.

## Signalized Intersections

- **Traffic signal, signing, and pavement marking countermeasures** at signalized intersections with a high frequency of crashes.

## Stop-Controlled and Signalized Intersections

- **Lighting** at unlit or poorly lit intersections with a high frequency and proportion of crashes occurring during hours of darkness.
- **High-friction surfaces** on high-speed intersection approaches with a high frequency and proportion of wet pavement crashes.
- **Speed reduction** on high-speed approaches to intersections with a high frequency of severe crashes involving speed.

These sets of countermeasures were developed by integrating available research findings and input from intersection safety experts and practitioners in the Federal Highway Administration (FHWA) intersection focus states.

A description of the crash problem and deployment characteristics for each of the countermeasures follows.

## 2. STOP-CONTROLLED INTERSECTIONS

### *Signing and Pavement Marking Enhancements*

#### Crash Problem

The major crash type at stop-controlled intersections is a right angle crash involving a vehicle entering the intersection from the stop approach and a vehicle on the through approach. In these crashes, most of the vehicles on the stop approach stop or at least slow down to under 10 mph before pulling out. However, many drivers involved in these crashes make poor decisions regarding the available safe gaps between vehicles on the through road. Inattentive or distracted drivers, speeding, and physical limitations of the intersection contribute to future crash potential.

#### Countermeasures

The set of low-cost countermeasures for stop-controlled intersections is designed to increase drivers' alertness to the presence of the intersection and reduce potential conflicts with other entering vehicles. These countermeasures are primarily intended for deployment at stop-controlled intersections with either single through lanes or multiple undivided through lanes. Countermeasures have been classified as basic or supplemental. Basic countermeasures are those that are usually very low in unit cost and effective in terms of reducing future crash potential and should be considered at all intersections having crashes above a defined crash threshold. Supplemental countermeasures are targeted to intersections with crash levels considerably above the crash threshold or the intersection has specific types of crashes that the countermeasure can address.

#### Basic Countermeasures

The basic set of countermeasures should be considered as a package of minor improvements consisting of all of the following:

##### ***Low-Cost Countermeasures for the Through Approach***

- Doubled up (left and right), oversize advance intersection warning signs, with street name sign plaques.

##### ***Low-Cost Countermeasures for the Stop Approach***

- Doubled up (left and right), oversize advance "Stop Ahead" intersection warning signs.
- Doubled up (left and right), oversize STOP signs.
- Installation of a minimum 6 ft. wide raised splitter island on the stop approach (if no pavement widening is required.).

- Properly placed stop bar.
- Removal of any foliage or parking that limits sight distance.
- Double arrow warning sign at stem of T-intersections.

#### Supplemental Countermeasures—Intersections with Higher Crash Frequencies

In addition to the basic package of countermeasures, additional individual countermeasures can be considered based upon higher frequencies of crashes beyond the crash threshold for basic countermeasures or at intersections that have crash types that the countermeasure can address.

- Installation of a minimum 6 ft. wide raised splitter island on stop approach which requires pavement widening. (See FHWA-HRT-08-063 for further design and performance information.).
- Either a) flashing solar-powered LED beacons on advance intersection warning signs and STOP signs or b) flashing overhead intersection beacons.
- Dynamic warning sign to advise through traffic that a stopped vehicle is present and may enter the intersection.
- Transverse rumble strips across the stop approach lanes in rural areas where noise is not a concern and running STOP signs is a problem. (Use "Stop Ahead" pavement markings if noise is a concern.).
- Dynamic warning sign to advise high-speed approach traffic that a stopped condition is ahead; use this countermeasure when vehicles running the STOP sign is a problem.
- Extension of the through edge line using short skip pattern may assist drivers to stop at an optimum point; this countermeasures is used on intersections with very wide throats in which stopped drivers have difficulty stopping at the correct location.
- Reflective stripes on sign posts may be used on signs with degraded conspicuity due to sign clutter or competing background features to increase attention to the sign, particularly at night.

Supplemental countermeasures should be considered in addition to the basic set of countermeasures and not in lieu of the basic countermeasures on those intersections with higher crash frequencies or those that possess certain physical characteristics that the countermeasure is designed to impact.

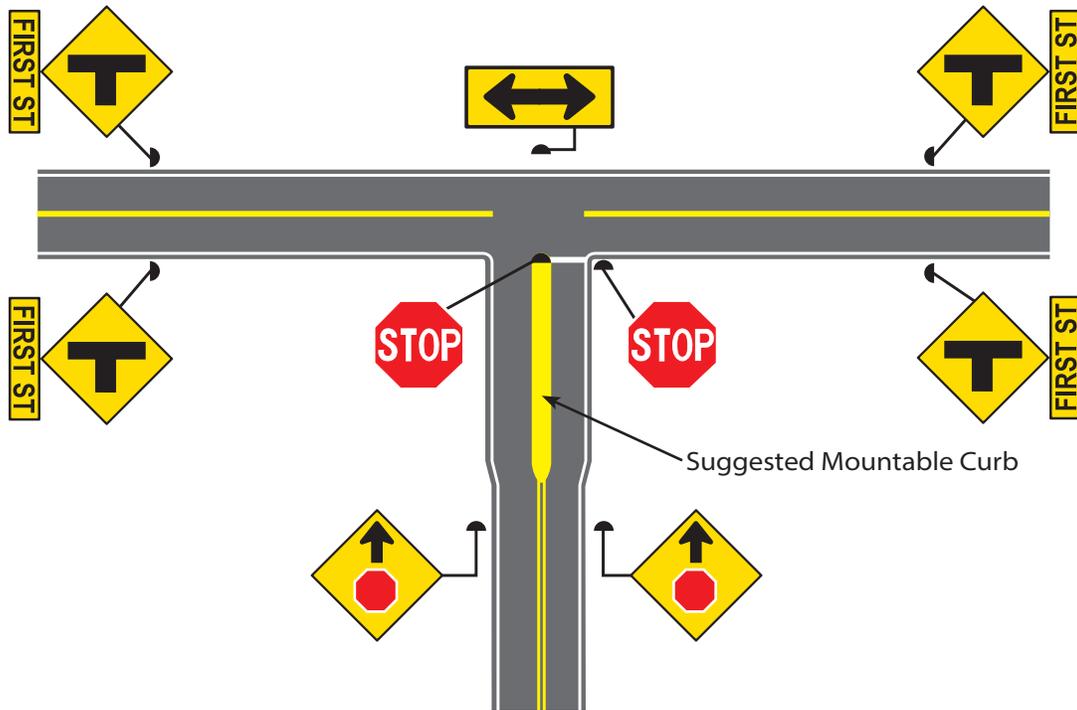


Figure 1: Examples of Basic Low-Cost Countermeasures for Stop-Controlled Intersections – Double Up Oversize Warning Signs, Double STOP Signs, Traffic Island on Stop Approach (if feasible), Street Name Signs, Stop Bars, and Double Warning Arrow at the Stem of T-Intersections

### Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges

It is assumed that the existing traffic control devices at intersections under consideration for improvement are MUTCD compliant and usually consist of a single standard size intersection warning sign for each through direction of travel and “Stop Ahead” and STOP signs on the stop approaches. Even with these signs a high frequency of crashes may exist at the intersection. Applying the complete set of sign and markings, defined previously under “Basic Countermeasures,” to the intersection is estimated to reduce future crashes by 30 percent (crash reduction factor (CRF) of 40). This estimate was developed by an expert intersection safety panel using past effectiveness research findings in combination with engineering judgment.

Crash reduction factors for supplemental stop-controlled intersection countermeasures have been taken from the *FHWA Toolbox of Countermeasures and Their Potential Effectiveness to Make Intersections Safer* and other FHWA publications. The CRFs, typical crash thresholds for application, additional implementation factors, and estimated cost ranges for each of the countermeasures are provided in Table 1.

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Implementation Factors	Typical Implementation Cost Range per Intersection
Basic set of sign and marking improvements	40%	10 crashes in 5 years	4-5 crashes in 5 years	None	\$5,000 to \$8,000
Installation of a 6 ft. or greater raised divider on stop approach (installed separately as a supplemental countermeasure)	15%	20 crashes in 5 years	10 crashes in 5 years	Widening required to install island	\$25,000 to \$75,000 (pavement widening but no ROW required)
Either a) flashing solar powered LED beacons on advance intersection warning signs and STOP signs or b) flashing overhead intersection beacons	10% (13% for right angle crashes)	15-20 crashes in 5 years	8-10 crashes in 5 years	None	\$5,000 to \$15,000
Dynamic warning sign which advises through traffic that a stopped vehicle is at the intersection and may enter the intersection	Unknown	20-30 crashes in 5 years	10-20 crashes in 5 years	5 angle crashes in 5 years and inadequate sight distance from the stop approach	\$10,000 to \$25,000
Transverse rumble strips across the stop approach lanes in rural areas where noise is not a concern and running STOP signs is a problem ("Stop Ahead" pavement marking legend if noise is a concern)	28% (transverse rumble strips) 15% ("Stop Ahead" pavement markings)	5 running STOP sign crashes in 5 years	3 running STOP sign crashes in 5 years	Inadequate stopping sight distance on the stop approach	\$3,000 to \$10,000
Dynamic warning sign on the stop approach to advise high-speed approach traffic that a stopped condition is ahead	Unknown	8 running STOP sign crashes in 5 years	5 running STOP sign crashes in 5 years	Inadequate stopping sight distance on the stop approach	\$10,000 to \$25,000
Extension of the through edge line using short skip pattern may assist drivers to stop at the optimum point	Unknown	10 crashes in 5 years	5 crashes in 5 years	Wide throat and observed vehicles stopping too far back from the intersection	Less than \$1,000
Reflective stripes on sign posts may increase attention to the sign, particularly at night	Unknown	10 crashes in 5 years	5 crashes in 5 years	Sign visibility or conspicuity significantly degraded particularly at night	Less than \$1,000

**Table 1:** Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at Stop-Controlled Intersections

The entire set of basic signing and marking countermeasures should be the primary improvement considered at stop-controlled intersections with a high frequency of crashes. One exception is stop-controlled intersections on divided multi-lane highways in which J-turn treatments (see next section) are the preferred countermeasure.

Additional supplemental countermeasures beyond the basic sign and marking enhancements should be considered at those intersections which either have much higher levels of crashes beyond the basic sign and marking crash thresholds

or have other intersection crash concerns identified in Table 1 that may be addressed by a given countermeasure.

The crash threshold levels in Table 1 may be adjusted to reflect the following: entering traffic volumes (low volume intersections may have a lower threshold); and/or differences in severity rates (e.g., fatalities per 100 crashes) between urban and rural stop-controlled intersections. Refer to the Systematic Approach section of this document for further information on adjusting crash thresholds.

# J-Turn Treatments at Stop-Controlled Intersections on Multi-Lane Divided Arterial Highways

## Crash Problem

The major crash type at stop-controlled divided arterial highway intersections is a crash involving a vehicle entering the intersection from the stop approach and a vehicle travelling on the through approach, usually on the far side of the intersection from the right. The crash typically occurs after the vehicle from the stop approach has entered the divided median portion of the intersection and is attempting either to cross or turn left onto the far side of the arterial. While sign and marking countermeasures may impact this problem, they are not considered as effective as eliminating the through and left-turn movement from the stop approach and replacing them with a right-turn only J-treatment using a median break downstream.

## Countermeasures

The low-cost countermeasure for multi-lane divided arterial intersections is to eliminate left-turn and through movements from the stop approach, forcing all vehicles to turn right. This is accomplished by adding minor channelization to the stop approach and in the median and supplementing the channelization with appropriate signs and markings. Drivers desiring to turn left or proceed through the intersection can make a U-turn a short distance downstream and continue on with their intended movements. Further information on J-turn designs and performance may be obtained from National Cooperative Highway Research Program (NCHRP) Project 15-30. This treatment is also referred to as either Superstreet or a Restricted Crossing U-turn intersection.

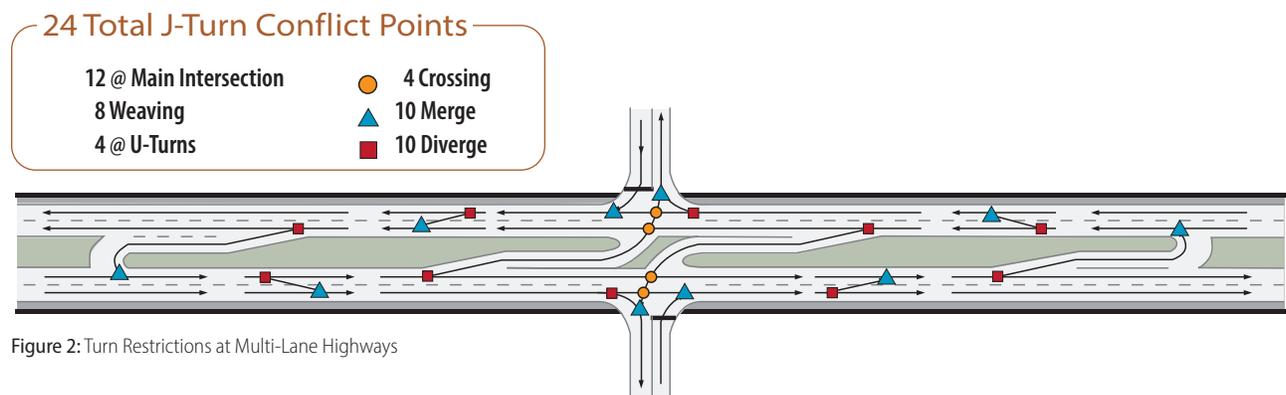


Figure 2: Turn Restrictions at Multi-Lane Highways

## Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges

Crash reduction factors for left-turn restrictions from stop approaches to divided highways have been taken from NCHRP Project 15-30, which included an evaluation of J-turn projects in North Carolina. Those evaluations concluded that there was a 100 percent decrease in cross-path crashes, a range of 72 to 84 percent reduction of frontal impact crashes, and an overall intersection reduction of total crashes of 43 to 53 percent.

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Intersection Concern	Implementation Cost Range per Intersection
J-turn modifications on high-speed divided arterials	100% cross path, 72-84% frontal impact, 43-53% all crashes	4 angle crashes in 5 years*	4 angle crashes in 5 years*	Ability to make U-turn within about ¼ to ½ mile of intersection	\$5,000 to \$50,000

\* If a highway section has a series of stop-controlled intersections with a high collective number of angle crashes, it is preferable to treat the problem on a system basis addressing all of the stop-controlled intersections rather than improving a few intersections that have isolated high numbers of angle crashes.

Table 2: Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at J-Turn Stop-Controlled Intersections

## 3. SIGNALIZED INTERSECTIONS

### *Traffic Signal, Signing, and Pavement Marking Countermeasures at Signalized Intersections*

#### Crash Problem

The major severe crash type at signalized intersections is a right-angle crash where one vehicle violates the red signal. Rear-end crashes occur with a much higher frequency but are much less severe than angle crashes. Two other concerns at signalized intersections are crashes involving left turn-opposing flow crashes and pedestrian crashes.

#### Countermeasures

The low-cost countermeasures for signalized intersections are identified below. Countermeasures have been classified as basic or supplemental. Basic countermeasures are those that are usually very low in unit cost and effective in terms of reducing future crash potential. Supplemental countermeasures are targeted to intersections with specific crash concerns.

##### Basic Countermeasures

- Twelve-inch LED lenses on all signal heads.
- Back plates on all signal heads (optional reflectorized border).
- A minimum of one traffic signal head per approach lane.
- Traffic signal yellow change interval and all red interval timing adjusted to be in accordance with the Institute of Transportation Engineers (ITE) timing standards.
- Elimination of any late night flashing operations.



Figure 3: Example Intersection with Basic 12 inch Lens, Back Plates and a Signal Head per Lane

The basic set of countermeasures should be considered as a package of minor improvements consisting of all of the above countermeasures.

##### Supplemental for Special Conditions

In addition to the basic package of countermeasures, additional individual countermeasures can be considered based upon higher frequencies of crashes beyond the crash threshold for basic countermeasures or at intersections that have specific crash types that the countermeasure can address.

- Potential change of permitted and protected left-turn phases to protected-only for intersections which have high numbers of left turn-opposing flow crashes, three or more opposing approach lanes, or high opposing volumes with few acceptable turning gaps.
- Advance cross street name signs for high-speed approaches on arterial highways.
- Advance left and right “Signal Ahead” oversize warning signs for isolated traffic signals or intersections where the signal heads are not readily visible due to alignment or sight distance obstructions.
- Supplemental signal heads where normally placed signal heads may be difficult to identify due to: sight distance limitations, horizontal curvature, or other obstructions; or, exceptionally wide intersections where a near side signal is needed.
- Advance detection control systems at isolated high-speed signalized intersections that have red-light running angle crashes.
- Signal coordination countermeasures on high-volume arterials with closely spaced traffic signals and frequent mainline stopping due to poor or no signal coordination.
- Pedestrian countdown signals, at intersections with high pedestrian activity or multiple pedestrian crashes.
- Exclusive pedestrian phasing at intersections with numerous pedestrian-turning vehicle conflicts.
- Higher visibility cross walks and advanced pedestrian warning signs at intersections with high pedestrian activity or multiple pedestrian crashes.

## Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges

It is assumed that the existing traffic signals at the intersection are MUTCD compliant and consist of at least dual signal heads on each approach. The estimated crash reduction factor for the combined basic countermeasures is a 30 percent reduction in all crashes. This estimate was developed by an expert intersection safety panel using past effectiveness research findings for individual countermeasures combined with engineering judgment.

Crash reduction factors for supplemental enhancements for special conditions have been taken from the FHWA *Toolbox of Countermeasures and Their Potential Effectiveness to Make Intersections Safer* and other FHWA research publications and are indicated in Table 3.

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Implementation Factors	Implementation Cost Range per Intersection
Basic set of signal and sign improvements	30%	20 crashes in 5 years	10 crashes in 5 years	None	\$5,000 to \$30,000
Change of permitted and protected left-turn phase to protected-only	41-48% of left turn crashes	5 left turn movement crashes; 3 or more opposing through lanes; minimal turning gaps available	5 left turn movement crashes; 3 or more opposing through lanes; minimal turning gaps available	None	\$5,000 to \$10,000
Advance cross street name signs for high-speed approaches on arterial highways	Unknown	20 crashes in 5 years	10 crashes in 5 years	High-speed approaches on four or more lane arterial highways	\$1,000 to \$5,000
Advance left and right "Signal Ahead" warning signs for isolated traffic signals	22%	20 crashes in 5 years	10 crashes in 5 years	Isolated traffic signal with one or more miles between signals; or traffic signals that are not readily visible due to highway alignment or obstructions	\$1,000
Supplemental signal face per approach	28%	20 crashes in 5 years	10 crashes in 5 years	Signal faces obstructed by horizontal alignment; or exceptionally wide intersections (>100 ft) where a near side signal is needed	\$5,000 to \$15,000
Advance detection control systems	40% (injuries)	5 angle crashes in 5 years	5 angle crashes in 5 years	Isolated high-speed (45mph or greater) signalized intersections	\$15,000
Signal coordination	32%	20 crashes in 5 years per intersection	10 crashes in 5 years per intersection	Arterials with closely spaced (about 1/2 mile maximum) signals	\$5,000 to \$50,000
Pedestrian countdown signals	25% (pedestrian crashes)	2 pedestrian crashes in 5 years	2 pedestrian crashes in 5 years	None	\$5,000 to \$15,000

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Implementation Factors	Implementation Cost Range per Intersection
Separate Pedestrian Phasing	34% (pedestrian crashes)	2 pedestrian crashes in 5 years involving a turning vehicle	2 pedestrian crashes in 5 years involving a turning vehicle	None	\$5,000 to \$15,000
Pedestrian Ladder or cross-hatched crosswalk and advanced pedestrian warning signs	15% (pedestrian crashes) for signs Unknown for crosswalk	2 pedestrian crashes in 5 years	2 pedestrian crashes in 5 years	None	\$1,000 to \$3,000

**Table 3:** Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at Signalized Intersections

The typical crash threshold levels in Table 3 may be refined to reflect the following: entering traffic volumes (low-volume intersections may have a lower threshold); and/or differences in severity rates (e.g., fatalities per 100 crashes) between urban and rural signalized intersections. Further information on adjusting thresholds may be found in the “Systematic Approach” section of this document.

The basic set of signal and signing countermeasures should be the primary improvement considered at signalized intersections with a high frequency of crashes.

Additional supplemental countermeasures beyond the basic signal and sign enhancements should be considered at those intersections which either have much higher levels of crashes beyond the basic signal and sign improvement crash thresholds or have other intersection concerns identified in Table 3 that may be addressed by a given countermeasure.

## 4. LIGHTING AT UNLIT OR POORLY LIT INTERSECTIONS

### Crash Problem

Crashes that occur during darkness are typically more severe than daylight crashes. Major problems associated with unlit or poorly lit intersections (e.g. only one light per intersection) include reduced ability to recognize that an intersection is being approached, reduced ability to navigate turning movements properly, and degradation of the ability to recognize other vehicles and pedestrians in or entering the intersection.

### Countermeasures

The low-cost countermeasure for unlit or poorly lit intersections with a high frequency and rate of night crashes is lighting. Typical example layouts for intersection lighting are shown in Figures 4 and 5. States should follow their design policy for intersection lighting installations.

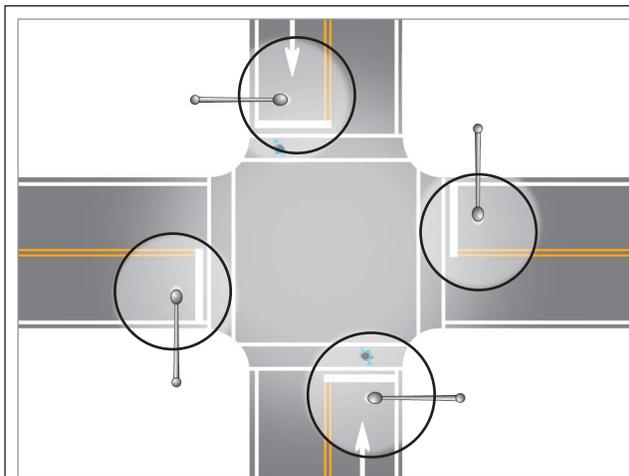


Figure 4: New Design for Intersection Lighting Layout

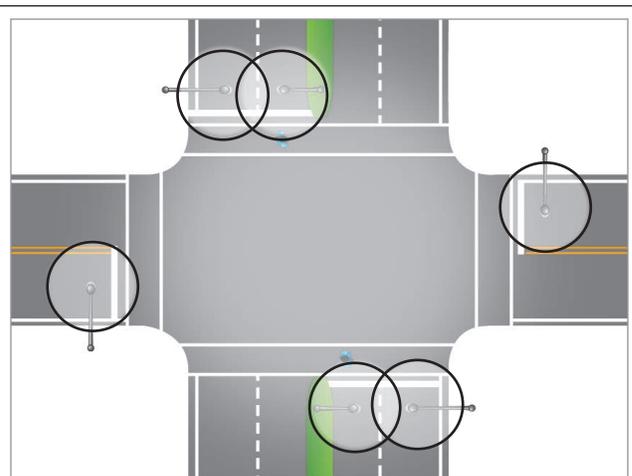


Figure 5: New Design for Wide Roadway Intersection Lighting Layout

Source: Federal Highway Administration, *Informational Report on Lighting Design for Midblock Crosswalks*, FHWA-HRT-08-053 (Washington, DC: April 2008).

### Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges

The crash reduction factor at unlit intersections with high frequencies and rates of night crashes is 50 percent of night crashes. The crash reduction factor for improving lighting at poorly lit intersections is estimated by an expert safety panel as 25 percent of night crashes.

Typical threshold crash levels for considering lighting countermeasures at intersections are provided in Table 4.

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Intersection Concern	Implementation Cost Range per Intersection
New or upgraded Lighting	50% (NEW), 25% (UPGRADED) of night crashes	10 night crashes in 5 years and a night /total crash ratio above the statewide average for urban unlit intersections	5 night crashes in 5 years and a night/total crash ratio above the statewide average for rural unlit intersections	None	\$5,000 to \$15,000

Table 4: Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Lighting Countermeasures at Unlit or Poorly Lit Intersections

## 5. HIGH-FRICTION SURFACES

### Crash Problem

Crashes that occur when the pavement is wet on approaches with speed limits of 45 mph or more may be attributed to increased stopping distances due to low skid numbers and/or severe rutting in the wheel paths that might induce hydroplaning.

### Countermeasures

The low-cost countermeasure for intersections with higher frequencies of wet pavement crashes and above average wet/total crash rates include increasing the friction characteristics on intersection approaches which have low skid numbers and eliminating any severe wheel path rutting.

One way transportation officials can increase pavement friction beyond what is attainable through traditional techniques is by using new high-friction surfacing systems. These systems are a combination of resins and polymers (usually urethane, silicon, or epoxy) and a binder topped with a natural or synthetic hard aggregate.

Microtexture, macrotexture, and the durability of that texture distinguish these overlays from standard asphalt

and concrete pavement surfaces. High-friction surfacing systems typically use much smaller and harder aggregates, such as calcined bauxite, slag, or other synthetic aggregates. These aggregates are generally less than 6.0 mm (0.23 inch) in diameter and have high skid resistance. The small and hard aggregate makes the overlay much more resistant to wear and polishing. The resin or polymer binder combination locks the aggregate firmly in place, creating an extremely rough, hard, durable surface capable of withstanding everyday roadway demands such as heavy braking and snowplowing. The rougher texture and greater surface area increase the pavement's friction.

The length of approach to apply skid resistance surfaces is variable dependent on approach speeds, sight distance, and expected queue lengths at signalized intersections. A minimum 300 feet of approach is recommended for through high-speed approaches to stop-controlled intersections. In addition, significant wheel rutting (2 inches in depth or greater) should be eliminated before applying any skid resistant surface.

### Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges

Crash reduction factors for skid-resistant surfaces on high-speed (i.e., 45 mph or greater) intersection approaches with a high frequency and rate of wet pavement crashes and either (1) a ribbed tire skid number of 30 or less, (2) wheel path rutting of at least 2 inches in depth, or (3) both, is 50 percent of wet pavement crashes (*The FHWA Toolbox of Countermeasures and Their Potential Effectiveness to Make Intersections Safer*).

Typical threshold crash levels for considering friction countermeasures on high-speed approaches to intersections are provided in Table 5.

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Intersection Concern	Implementation Cost Range per Intersection
Skid resistance surface	50% (wet pavement crashes only)	8 wet pavement crashes in 5 years, a wet/total crash ratio above the statewide average wet/total crashes for intersections	8 wet pavement crashes in 5 years, a wet/total crash ratio above the statewide average wet/total crashes for intersections	High-speed approaches (45mph or greater) and a ribbed tire skid number of about 30 or less.	\$20,000 to \$50,000

**Table 5:** Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Skid Resistance Countermeasures at Intersections with High Rates of Low-Friction Crashes

## 6. SPEED REDUCTION COUNTERMEASURES ON HIGH-SPEED APPROACHES TO INTERSECTIONS

### Crash Problem

Intersection approaches where drivers commonly enter the intersection at excessive speeds can potentially increase the severity of crashes. In addition, higher approach speeds may make it more difficult for some stopped drivers at stop-controlled intersections to identify safe gaps to enter the intersection. Another concern is intersections with high speeds on the through approaches and limited available sight distance from the stop approach.

### Countermeasures

The countermeasures are primarily intended for consideration on the through approaches at stop-controlled intersections. However, they may also be considered, after careful analyses, for high-speed approaches at signalized intersections. Minimal information is available concerning the crash reduction factors for speed reduction countermeasures. A number of countermeasures have performed well under limited levels of deployment. However, additional deployments may yield different results. These countermeasures may be cautiously deployed and complemented with evaluations to determine if the desired results have or have not been obtained.

The low-cost countermeasures for intersections with a high frequency of high-speed vehicle crashes on approaches include a number of options, as follows:

- Lane narrowing using rumble strips parallel to the edge lines, as shown in Figure 6. (See FHWA-HRT-08-063, “Two Low-Cost Safety Concepts for Two-Way Intersections on High-Speed Two-Lane, Two-Way Roadways” for further design and performance information.).
- Lane narrowing using raised pavement markers in lieu of rumble strips on approaches where noise issues or bicycle safety concerns associated with rumble strips cannot be addressed.
- Dynamic warning signs on the through approach warning drivers traveling at speeds above a set threshold to slow down.
- Peripheral transverse pavement markings at a spacing of 4 markings per second. (See “Peripheral Transverse Pavement Markings for Speed Control,” by Bryan Katz, at <http://scholar.lib.vt.edu/theses/available/etd-05172007-135959/unrestricted/KatzPhDDissertation.pdf>.)
- Slow or speed limit pavement marking legends highlighted within a gray or black colored box on the pavement and supplemented with advance intersection warning signs with advisory speed plates. (See FHWA-HRT-08-063 for further performance information.).
- High-friction surface applied to the approaches (approximately 300 feet in advance) and through the intersection.



Figure 6: Lane Narrowing Using Rumble Strips

## Countermeasure Crash Reduction Factors, Threshold Levels, Additional Implementation Factors, and Estimated Cost Ranges

Crash reduction factors based upon limited research, typical crash thresholds for application considerations, and additional intersection concerns that need to be addressed for each of the countermeasures are provided in Table 6.

Countermeasure	Crash Reduction Factor	Typical Urban Crash Threshold	Typical Rural Crash Threshold	Additional Intersection Concern	Implementation Cost Range per Intersection
Lane narrowing using pavement marking and shoulder rumble strips	31%	10 speed-related crashes in 5 years	5 speed-related crashes in 5 years	Free of noise and bicycle issues – single through lane	\$20,000 to \$40,000
Lane narrowing using pavement marking and raised pavement markers	Unknown but probably less than 31%	10 speed-related crashes in 5 years	5 speed-related crashes in 5 years	Single through lane	\$5,000 to \$10,000
Peripheral Transverse pavement markings	Unknown	10 speed-related crashes in 5 years	5 speed-related crashes in 5 years		\$3,000 to \$5,000
Dynamic speed warning sign on the through approach to reduce speed	30%	10 speed-related crashes in 5 years	5 speed-related crashes in 5 years		\$10,000
“Slow” pavement markings	Unknown	10 speed-related crashes in 5 years	5 speed-related crashes in 5 years		\$2,000 to \$5,000
High-Friction Surface	25% (All crashes)	10 speed-related crashes in 5 years	5 speed-related crashes in 5 years		\$20,000 to \$50,000

**Table 6:** Crash Reduction Factors, Typical Crash Thresholds, Additional Application Factors, and Estimated Implementation Cost Ranges for Countermeasures at Stop-Controlled Intersections with High-Speed Approaches

Except for the high-friction surface countermeasure, countermeasures should be considered as singular treatments with the selection of the countermeasure based upon specific intersection characteristics, crash types and frequencies, costs, and crash reduction factors. The high-friction surface countermeasure may be combined with other countermeasures to yield more effective results.

## 7. MULTIPLE COUNTERMEASURES APPLIED AT THE SAME INTERSECTION

A number of intersections will have more than one set of crash characteristics that can be impacted by more than one countermeasure. Estimates of the overall effectiveness of the combined countermeasures may be needed. There are a number of methods to estimate the combined effectiveness of multiple countermeasures. A suggested methodology follows.

The overall crash reduction factor (CRF<sub>t</sub>) at intersections with multiple countermeasures (basic plus supplemental) can be estimated by applying the following formula:

$$CRF_t = 1 - (1 - CRF_1)(1 - CRF_2)(1 - CRF_3) \dots$$

Where,

CRF<sub>t</sub> = Total CRF

CRF<sub>1</sub> = CRF for the first countermeasure

CRF<sub>2</sub> = CRF for the second countermeasure

CRF<sub>3</sub> = CRF for the third countermeasure

As an example, for a stop-controlled intersection that has the basic sign and markings (CRF=40) and flashing solar powered beacons (CRF=10), the total estimated CRF is  $1 - (1 - .40)(1 - .10) = .46$

An intersection that has multiple countermeasures in which one countermeasure only impacts a portion of the total crashes requires a slightly more complicated calculation. As an example, if a stop-controlled intersection has basic sign and marking countermeasures (CRF=40) and lighting (CRF=50) and 25 percent of the crashes occur at night, the total estimated CRF for crashes is  $.75[1 - (1 - .40)] + .25[1 - (1 - .40)(1 - .50)] = .475$

## 8. THE SYSTEMATIC APPROACH—CONCEPT

The systematic approach is the reverse of the conventional highway safety improvement program approach. The conventional approach starts with the identification of high-crash intersections and then selects countermeasures to impact crash patterns at the intersections. The systematic approach starts with defining a set of specific low-cost countermeasures and searches the crash data base to identify intersections where they can be deployed cost effectively on rural State, stop-controlled intersections.

Crash frequencies per intersection, expected crash severity (fatalities per 100 crashes), type of traffic control at the intersection (STOP sign, traffic signal), countermeasure costs, and the expected crash reductions resulting from the use of low-cost countermeasures all have to be considered to determine the optimum use of limited funds, particularly if the goal is to maximize the reduction of fatal or severe crashes at intersections.

Figure 7 identifies the eight intersection types in which low-cost countermeasures should be considered for application.

Each of these eight categories has a distinct distribution of crashes per intersection and severity (fatalities per 100 crashes) for each type of crash that a given low-cost countermeasure is designed to impact.

A minimum of 5 years of crash data is recommended to identify intersections with higher levels of crashes. Crashes are not uniformly distributed throughout the universe of intersections. A substantial portion of statewide intersection crashes may occur at only a very small number of intersections that have a higher frequency of crashes per intersection. (As an example, 25% of the statewide crash problem at rural stop-controlled intersections may be concentrated on only 3% of the rural stop-controlled intersections which have high frequencies of crashes). Low-cost countermeasures can be targeted to this small number of intersections and impact a substantial portion of the statewide crash problem.

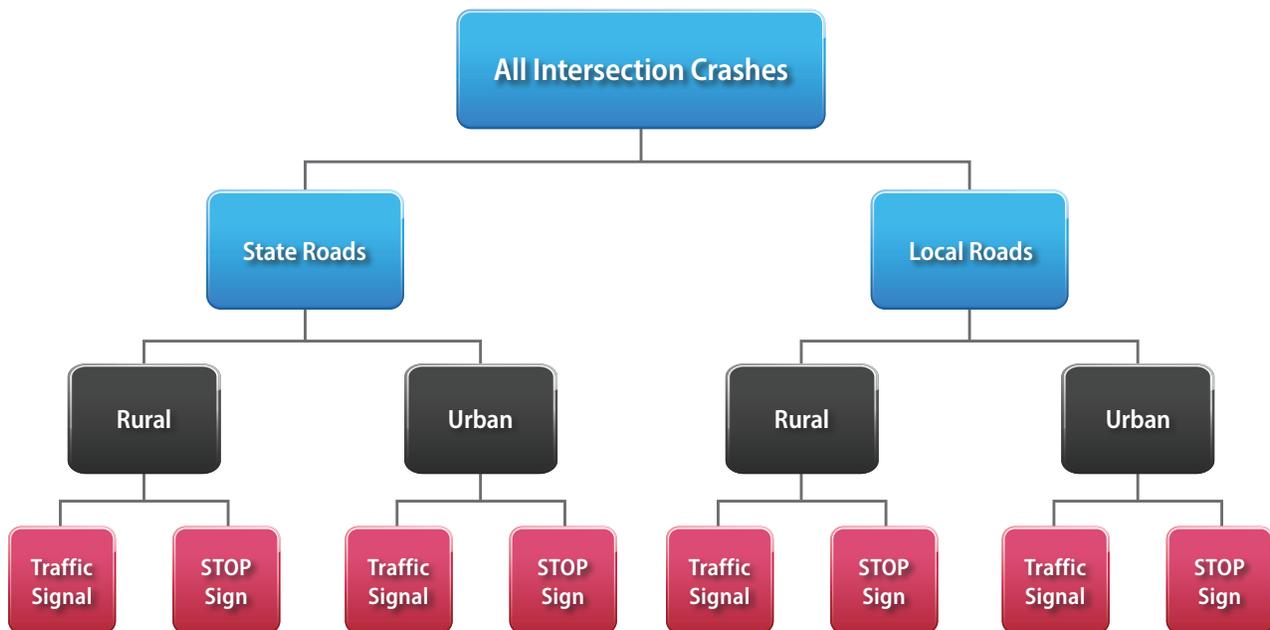


Figure 7: Intersection Categories for Low-Cost Countermeasure Consideration

A typical statewide distribution of rural State, stop-controlled intersections with one or more crashes over the past 5 years is shown in Table 7. Most States should be capable of developing similar tables from their Crash Data System using basic software such as ACCESS.

Number of Crashes per Intersection	Number of Intersections	Cumulative		Cumulative	
		Intersections	Percent	Crashes	Percent
100 and greater	-	-	0.00%	-	0.00%
50 – 99	4	4	0.08%	266	2.23%
30 – 49	5	9	0.19%	448	3.75%
20 – 29	29	38	0.78%	1,095	9.16%
10 – 19	125	163	3.36%	2,685	22.47%
5 – 9	416	579	11.94%	5,372	44.96%
4	251	830	17.12%	6,376	53.36%
3	387	1,217	25.10%	7,537	63.08%
2	779	1,996	41.16%	9,095	76.12%
1	2,853	4,849	100.00%	11,948	100.00%
Total	4,849	4,849	100.00%	11,948	100.00%

**Table 7:** Example of a Typical State Distribution of Crashes at Rural State Stop-Controlled Intersections (5 Years Crash Data)

In the example above, there were 4,849 stop-controlled intersections that had at least one crash in the past 5 years. There are many more intersections on the State system, but the number of intersections with no crashes can not be identified from the crash data base. Overall there were 11,948 crashes at the 4,849 intersections. Of these intersections, 579 (12 percent of total) intersections had five or more crashes per intersection, resulting in 5,372 crashes, or almost 45 percent of all statewide crashes. At a higher threshold, 163 intersections had 10 or more crashes per intersection resulting in 2,685 crashes or over 22 percent of the statewide crashes. Once a minimum crash threshold is established, applying low-cost countermeasures at those intersections with crash frequencies at or above the threshold would impact a substantial portion of all statewide rural crashes at stop-controlled intersections on State roads.

In addition to identifying intersections with higher frequencies of crashes per intersection, the severity of crashes (fatalities per 100 crashes) can differ significantly by area (i.e., rural or urban) and type of traffic control and needs to be considered. For example, crashes at rural stop-controlled intersections are typically much more severe than crashes at either urban stop-controlled intersections or any type of signalized intersections.

The definition of severity used in the analysis should be aligned with the intersection goal of the Strategic Highway Safety Plan. If the goal of the Plan is to reduce intersection fatalities the severity should be defined in terms of fatalities per 100 crashes; if the goal is to reduce fatalities and incapacitating injuries, the severity should be defined in terms of fatalities and incapacitating injuries per 100 crashes.

The severity of any given crash is dependent on a number of factors, many of which are independent of the intersection characteristics. Factors such as the types of vehicles in the crash, the kinematics of the crash, and the age and gender of the drivers can greatly influence the potential for a crash to result in either property damage or a fatality. Statewide fatalities or fatalities and incapacitating injuries per 100 similar crashes for a given type of intersection and crash type provide a more stable estimate of the severity.

The severity of crashes varies significantly by ownership, urban/rural area, and type of traffic control. Table 8 provides an example of differences in severity (fatalities per 100 crashes) by type of traffic control, area, and ownership for a typical State.

Traffic Control	Road Ownership	Fatalities per 100 Crashes
Stop	State Rural	4.40
Stop	State Urban	1.14
Stop	Local Rural	1.24
Stop	Local Urban	0.51
Signal	State Rural	1.60
Signal	State Urban	0.59
Signal	Local Rural	0.72
Signal	Local Urban	0.39

**Table 8:** Example of Typical State Crash Severity for Various Intersection Types

As an example, if the application of low-cost countermeasures at State rural stop-controlled intersections is expected to prevent 100 crashes from occurring, 4.4 lives are projected to be saved. Similarly, if the same low-cost countermeasure applied at State urban stop-controlled intersections is also expected to prevent 100 crashes from occurring, only 1.14 lives are projected to be saved. If a State has a goal to reduce intersection fatalities and has 100 urban and 100 rural stop-controlled intersections each with five crashes per intersection, and can only improve 100 intersections it is clear that improving the rural intersections has more life saving potential; however, if the urban intersections had 20 crashes per intersection the decision to maximize lives saved becomes much more difficult.

## 9. SYSTEMATIC DEPLOYMENT—THE PROCESS

1. Select the low-cost countermeasures to deploy using a systematic process. It could be all or a few of those previously listed. As an example, assume that improving signs and markings at stop-controlled intersections is one of the countermeasures selected.
2. Identify candidate intersections for countermeasure application. Sign and marking countermeasures can be implemented on four categories of intersections: State urban, State rural, local urban and local rural stop-controlled intersections. For each of these categories, the fatalities per 100 crashes and number of crashes per intersection (Tables 7 and 8) are developed from 5 years of data for the type of crash the low-cost countermeasure is intended to impact (all crashes for sign and marking countermeasures at stop-controlled intersections). Establish a crash threshold for each category based upon probable cost effectiveness of the countermeasure; the relationship between the crashes per intersection, cumulative intersections, and cumulative statewide crashes; the estimated funds available; and the number of intersections where the State may realistically implement countermeasures over the next few years. The threshold may be adjusted to consider entering AADT if that data is readily available. As an example, in general, a threshold of 5 crashes in 5 years for rural stop-controlled intersections may be established, but intersections with a low AADT, say less than 2000, could have a threshold of 4 crashes. Candidate intersections are those at or above the threshold.
3. Assess the potential impact. Using the number of candidate intersections at or above the threshold, the fatalities per 100 crashes, the countermeasure crash reduction factor, and the estimated number of candidate intersections that will be improved, calculate the statewide estimated cost and estimated crashes reduced and lives saved.
4. Perform steps 1 through 3 for all of the identified countermeasures and collectively assess cost and potential crash and fatality reductions. Compare results to the intersection safety goal in the Strategic Highway Safety Plan and if necessary adjust list of countermeasures, crash thresholds, intersections to be considered for improvement, and costs to better align with the intersection goal.
5. Field review the candidate intersections. The candidate intersections need to be field reviewed to determine if the low-cost countermeasures are appropriate to deploy at the intersection. In the example of the sign and marking countermeasure for a stop-controlled intersection, in addition to determining if the identified sign and marking basic countermeasures are appropriate, the intersection should also be checked to see if other crash thresholds for supplemental countermeasures, lighting, skid resistance, and speed control are met and, if so, whether additional countermeasures should be implemented.
6. Tabulate the results of the field review and prepare plans to implement the countermeasures.
7. Implement countermeasures, monitor and evaluate, comparing actual results to estimates.

## 10. SUMMARY

Several FHWA intersection focus states are currently using the systematic process to deploy low-cost intersection countermeasures to lower statewide intersection fatalities.

Low-cost countermeasures are recommended for those intersections that presently meet at least minimum MUTCD standards but are still experiencing a high frequency of crashes above a certain threshold. Countermeasures for stop-controlled and signalized intersections have been categorized as basic or supplemental. Basic countermeasures are those that are usually very low in unit cost and collectively effective in terms of reducing future crash potential. Supplemental countermeasures may be somewhat higher in unit costs compared to the basic countermeasures, but increase overall effectiveness when combined with the basic countermeasures to reduce crashes. Supplemental countermeasures should be considered at those intersections that have levels of crashes considerably higher than the threshold levels, high levels of specific crash types, or specific physical characteristics or deficiencies that the countermeasure is intended to mitigate.

A number of low-cost intersection countermeasures have been identified that are effective in reducing future crashes. Because the countermeasures are relatively low cost, they can be deployed at a substantial number of intersections with high numbers of crashes. The result of such a deployment can reduce statewide levels of intersection crashes and fatalities.

## For More Information

**Jeffrey Shaw**

Intersections Program Manager  
FHWA Office of Safety

202.738.7793 [jeffrey.shaw@dot.gov](mailto:jeffrey.shaw@dot.gov)

